HOOVER INSTITUTION ARCHIVES

MILLARD P. GOODFELLOW

ARCHIVAL MEDIA

BOX NO. **6**

69085-B10.031.04.A

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Cairo Report
Cairo Report
Proceedings of the Board
1943
1942 September-December
1942 July-August
1942 June
1942
Joint Chiefs of Staff
Psychological Warfare
Committee Directives
1942
1941
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82 Millard P. Goodfellow, 49085

Joint Chiefs

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Joint Chiefs of Staff

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J.C.S. 68

COPY NO. 35

JUNE 21, 1942

JOINT U.S. CHIEFS OF STAFF

REORGANIZATION OF THE JOINT PSYCHOLOGICAL WARFARE COMMITTEE

(Previous Reference: J.C.S. 20th Meeting, Item 7)

Note by the Secretaries

The enclosure is presented to the Joint U.S. Chiefs of Staff, requesting their approval of the reorganization of the Joint Psychological Warfare Committee.

W. B. SMITH.
L. R. McDOWELL.
Joint Secretariat.

Approved for Release
2003/02/01 HIA-GOODFELLOW-3-B-5-39-0

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ENCLOSURE

REORGANIZATION OF THE JOINT PSYCHOLOGICAL WARFARE COMMITTEE

1. The Joint Psychological Warfare Committee is hereby reconstituted to consist of:

a. The Committee, composed of the following members:

(1) The Director of Strategic Services, Chairman; and

(2) The Assistant Chief of Staff, G-2, W.D.G.S.

(3) The Director, Office of Naval Intelligence.

(4) Chief of Operations Division, W.D.G.S.

(5) Chief of Plans Division, Office of COMINCH

or their representatives.

b. A working subcommittee consisting of one representative from each of the following: Military Intelligence Division, W.D.G.S., Operations Division, W.D.G.S., Office of Naval Intelligence, Plans Division of Office Cominch, and Office of Strategic Services. The necessary personnel for the subcommittee will be furnished as required by the Psychological Warfare Branch, M.I.S., and the Office of Strategic Services.

c. An advisory committee of representatives from

(1) State Department

(2) Board of Economic Warfare

(3) Coordinator of Inter-American Affairs

(4) Office of War Information

and from time to time representatives of such other Government agencies as may be called upon to serve.

d. The J.P.W.C. representative of the Chief of the Plans Division, Office of COMINCH, or of the Chief of the Operations Division, W.D.G.S., shall be the representative of the J.P.W.C. to serve on the Committee on War Information Policy, pursuant to Executive Order 9182, June 13, 1942.

2. The duties of the Joint Psychological Warfare Committee shall be:

a. In conjunction with subordinate agencies of the Joint U.S. Chiefs of Staff and the State Department or other existing U.S. Government agencies, to initiate, formulate, and develop plans for psychological warfare.

b. Under the direction of the Joint U.S. Chiefs of Staff, to coordinate psychological warfare activities of other U.S. Governmental agencies, and to collaborate with interested nations to the end that all psychological warfare is in accord with strategy approved by the Joint U.S. Chiefs of Staff.

c. To designate the executive agencies for implementing approved psychological warfare plans.

d. To submit psychological warfare plans to the J.C.S. through the Joint Staff Planners.

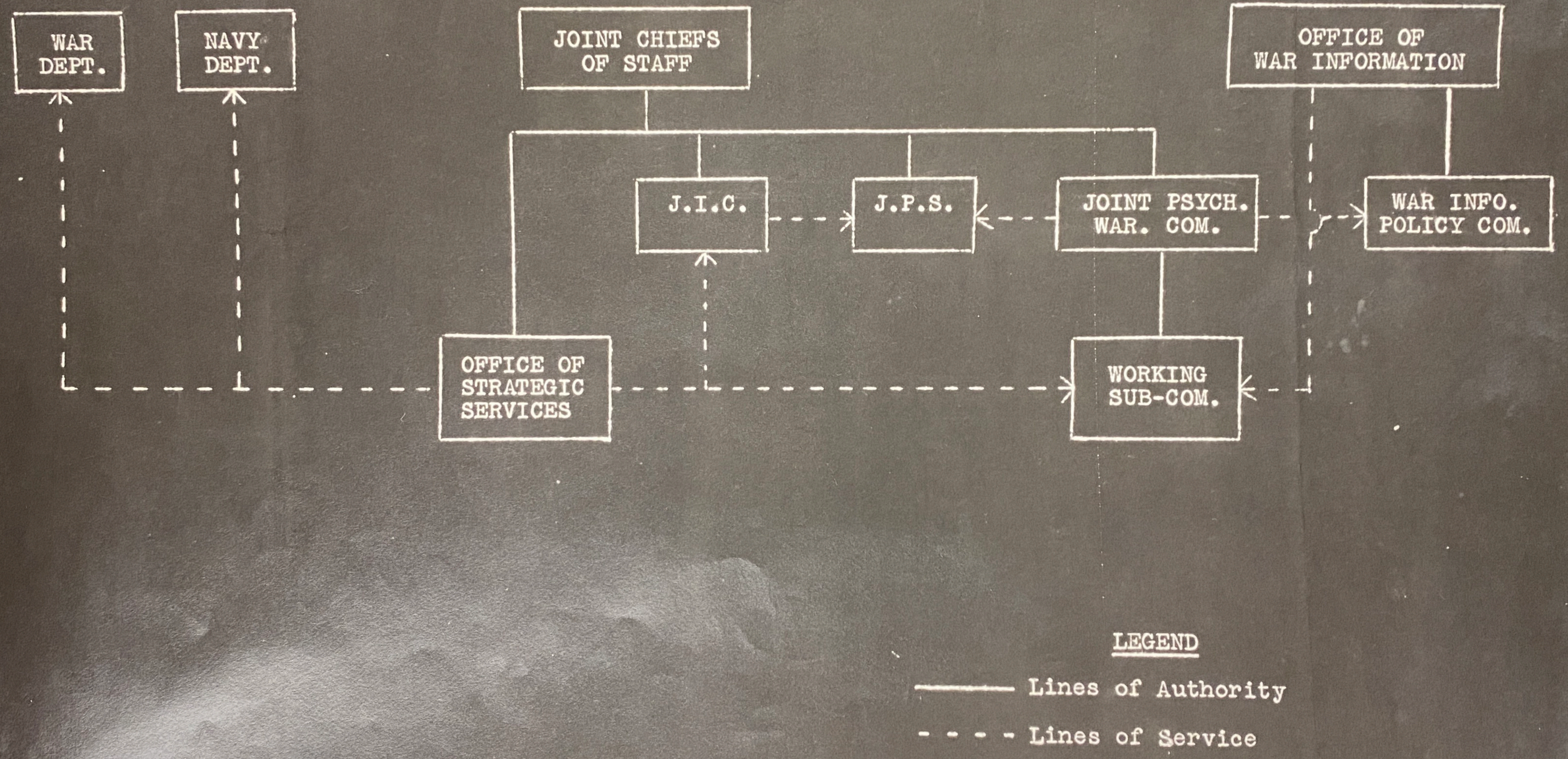
3. The subcommittee of the Joint Psychological Warfare Committee shall be constituted as a working committee. Its duties shall be:

a. To prepare whatever plans are directed by the Joint Psychological Warfare Committee;

b. To maintain liaison with all other Government agencies engaged in like work;

c. To establish and maintain liaison with military representatives in the U.S. of the United Nations as are engaged in psychological warfare activities.

RELATIONSHIP OF J.P.W.C. AND O.S.S. TO JOINT U.S. CHIEFS OF STAFF AND SUPPORTING AGENCIES


WAR DEPT.
NAVY DEPT.
JOINT CHIEFS OF STAFF
OFFICE OF WAR INFORMATION
J.I.C.
J.P.S.
JOINT PSYCH. WAR. COM.
WAR INFO. POLICY COM.
OFFICE OF STRATEGIC SERVICES
WORKING SUB-COM.
LEGEND
Lines of Authority
Lines of Service

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Joint Chiefs of staff

82 Millard P. Goodfellow, #9085

Janet Crutcher [illegible]

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J. P. W. C. 21/D

July 14, 1942

COPY NO. 1

JOINT PSYCHOLOGICAL WARFARE COMMITTEE

DIRECTIVE

FUNCTIONS OF THE OFFICE OF STRATEGIC SERVICES

Note by the Secretary

The enclosure, a directive from the Chief of Staff to the Secretary, Joint U. S. Chiefs of Staff, is transmitted for consideration and action.

A. H. Onthank

Secretary

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-ENCLOSURE-

WAR DEPARTMENT
OFFICE OF THE CHIEF OF STAFF
Washington

July 14, 1942.

MEMORANDUM FOR BRIGADIER GENERAL WALTER B. SMITH:

Subject: Functions of the Office of Strategic Services.

1. I wish you would prepare a directive to the Joint Psychological Warfare Committee to prepare a study and submit their recommendations to the Joint Chiefs of Staff on the functions of the Office of Strategic Services.

2. The study should include recommendations pertaining to:

a. Schools operated by the O.S.S. with reference to type of training, the type of individual to be trained, whether or not they should be trained to operate as individual saboteurs or guerrilla warfare units or both, and the method of allocating graduates from these schools.

b. The extent to which the Army and Navy should furnish instructor personnel for these schools.

c. The control of operations of saboteurs and guerrilla units with particular reference as to whether they should be under direct control of theater commanders or operate as separate agencies. This should also include recommendations as to how saboteurs and guerrilla units should be controlled when operating outside a theater of operations.

d. The necessity for liaison officers from the O. S. S. on the staffs of theater commanders of United States Forces and on the staffs of foreign commanders.

e. Any other matters deemed pertinent in the opinion of the committee.

/S/ G. W. Marshall
Chief of Staff

62 Millard P. Goodfellow, 69085

Joint Chiefs of Staff

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J.P.S. 35/2/D

JULY 22, 1942

COPY NO. 34

HOOVER INSTITUTION

JOINT U.S. STAFF PLANNERS

DIRECTIVE

PROPOSED DIRECTIVE FOR OPERATION OF THE OFFICE OF STRATEGIC SERVICES

(Previous references: (a) J.P.S. 22nd Mtg., Item 4;
(b) J.C.S. 67/1;
(c) J.C.S. 25th Mtg., Item 7; and
(d) J.P.S. 23rd Mtg., Item 1.)

Note by the Secretaries

1. Reference (a) forwarded to the Joint U.S. Chiefs of Staff a "PROPOSED DIRECTIVE FOR THE OPERATION OF THE OFFICE OF STRATEGIC SERVICES", which became J.C.S. 67/1.

2. Reference (c) referred J.C.S. 67/1 to the Director of Naval Intelligence and Assistant Chief of Staff, G-2, for consideration and recommendation.

3. A proposed directive to the Joint Psychological Warfare Committee re "APPROVAL OF GENERAL PLANS PROPOSED BY THE OFFICE OF STRATEGIC SERVICES", circulated by informal memorandum, dated July 14, 1942, was considered by the Joint U.S. Staff Planners, and action was deferred (J.P.S. 23rd Meeting, Item 1).

4. Action taken by the Director of Naval Intelligence and Assistant Chief of Staff, G-2, pursuant to reference (c), has, in addition to other changes, incorporated within J.C.S. 67/1 (2nd Draft) the salient points of the proposed directive mentioned in paragraph 3 above.

5. Amended J.C.S. 67/1 (2nd Draft) and a copy of 1st Indorsement, dated July 21, 1942, from the Assistant Chief of

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Staff, G-2, to Secretary, Joint U.S. Chiefs of Staff, appended hereto as enclosures "A" and "B" respectively, have been referred to the Joint U.S. Staff Planners for comment and recommendation.

R.L. VITTRUP,
J.E. REID,
Joint Secretariat.

~~SECRET~~ **ENCLOSURE "A"**

J.C.S. 67/1 (2d Draft) COPY NO. ______

July 22, 1942

JOINT U. S. CHIEFS OF STAFF

PROPOSED DIRECTIVE FOR OPERATION OF THE OFFICE OF STRATEGIC SERVICES

Report of the Joint U. S. Staff Planners

The Joint U. S. Staff Planners recommend:-

1. That a directive be issued to the Office of Strategic Services by the Joint U. S. Chiefs of Staff substantially as follows:-

(a) The functions of the Office of Strategic Services are limited to those prescribed in the J.C.S. 67, June 21, 1942.

(b) In carrying out these functions, the Office of Strategic Services, as a service agency for the Joint U. S. Chiefs of Staff, will operate through the Joint U. S. Intelligence Committee and through the Joint Psychological Warfare Committee.

(c) Submission of Plans. All programs planned by the Office of Strategic Services, whether preliminary or final, and including those pertaining to administration, will be submitted to the Joint U. S. Chiefs of Staff for approval, through the Joint Psychological Warfare Committee. This approval will be secured before the plans are placed in operation, or before any commitments are made with regard to them.

(1) The J.P.W.C. is considered as a receiving and filtering station for this purpose, and will promptly forward to the J.I.C. or other sections of the J.C.S. any plans or requests which are of primary interest to them. Intelligence material required by J.I.C. from O.S.S. will, however, be transmitted as prescribed by J.I.C.

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(d) Contacts of O.S.S. with U. S. Agencies. Direct contact between officers or representatives of the Office of Strategic Services and officers or representatives of the U. S. War and Navy Departments and with other U. S. Government agencies (except member~~s~~ of Joint Psychological Warfare Committee and Joint U. S. Intelligence Committee) will be made only after the preliminary plans for a project or program have been approved by the Joint Psychological Warfare Committee or the Joint U. S. Intelligence Committee. Thereafter, however, frequent contacts will be made by O.S.S. representatives for the purpose of insuring coordination between interested agencies and of bringing those plans to a completed stage for resubmission for final approval of the J.C.S.

(e) O.S.S. Contacts with United Nations Representatives. Prior to approval of plans for projects and programs by the Joint U. S. Chiefs of Staff, no direct contact on plans will be made between officers or representatives of the Office of Strategic Services and representatives of the other United Nations.

(f) Informational Activities of O.S.S. In the field of collection and presentation of information, the Office of Strategic Services will operate for the Joint U. S. Intelligence Committee, the Military Intelligence Division, W.D.G.S. (including MIS, WD), and the office of Naval Intelligence as prescribed by the Joint U. S. Intelligence Committee.

(g) Plans and contacts of O.S.S. in the Field. In the field the same general procedure as outlined above will be followed by officers or agents of the Office of Strategic Services in their contacts with theater or other headquarters, and representatives of other United Nations. Officers or agents of the O.S.S. will be under the direct

Millard P. Goodfellow, 69085

Joint Chiefs of St

control of theater or task force commanders. They will keep the theater or task force commander informed of all plans or projects to be carried out within the theater, and their current status. They will not engage in any activity in a theater of operations which has not been approved by the J.C.S. and the theater commander.

(h) Reports. A report of status of all current and proposed projects will be circulated by the Director, Office of Strategic Services, to the Joint U. S. Chiefs of Staff on the first day of each month.

(i) Coordination. A committee consisting of one Senior Officer of M.I.S., O.N.I. and O.S.S. will be designated and will meet weekly or more frequently if necessary to discuss mutual problems and advise the Chiefs of Services as to steps to be taken to expedite the solution of current problems.

2. That a memorandum substantially as follows be published to the War and Navy Departments by the Chief of Staff of the Army and the Chief of Naval Operations:

(a) The Office of Strategic Services has been established under the jurisdiction of the Joint U. S. Chiefs of Staff.

(b) Except as may be prescribed by the J.I.C. under provisions of par. 1(f) above, direct official contact by officers or agencies of the War Department and the Navy Department with officers or representatives of the Office of Strategic Services will be made only through the Working Committees of the Joint Psychological Warfare Committee and Joint U. S. Intelligence Committee, and will be confined to subjects pertaining to plans and projects already approved by the J.P.W.C. or the J.I.C.

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ENCLOSURE "B"

1st Ind.

G-2, W.D.G.S., Washington, D.C., July 21, 1942. To: Secretary, U.S. Joint Chiefs of Staff.

1. In accordance with your memorandum of July 15, I am enclosing herewith my recommendations concerning the directive for the operation of the Office of Strategic Services.

2. Instead of making comments on the proposed directive enclosed in your memorandum, it seemed more appropriate that a completely revised memorandum be prepared. I have discussed the proposed directive with Capt. Train (ONI) and with Major Bruce and Mr. Hugh Wilson of the Office of Strategic Services, who have agreed to the provisions contained therein.

GEO. V. STRONG,
Major General,
A.C. of S., G-2.

~~SECRET~~

J.P.W.C. 21/D

July 14, 1942

COPY NO. 1

JOINT PSYCHOLOGICAL WARFARE COMMITTEE

DIRECTIVE

FUNCTIONS OF THE OFFICE OF STRATEGIC SERVICES

Note by the Secretary

The enclosure, a directive from the Chief of Staff to the Secretary, Joint U. S. Chiefs of Staff, is transmitted for consideration and action.

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A. H. Onthank
Secretary

[illegible] 1st. – Study & recommendations to J.C. of Staff

should include Type of training
Type of individual
Whether operate as individual
" " as units
or both

Method of allocating graduates

Extent ~~of~~ to which army & navy instructed personnel should be [illegible]
under control of theatre Comm

under separate control when outside theatre operation

necessity for liaison on Staff of theatre Commanders

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2003/02/01 HIA-GOODFELLOW-3-B-5-36-3

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-ENCLOSURE-

WAR DEPARTMENT
OFFICE OF THE CHIEF OF STAFF
Washington

July 14, 1942.

MEMORANDUM FOR BRIGADIER GENERAL WALTER B. SMITH:

Subject: Functions of the Office of Strategic Services.

1. I wish you would prepare a directive to the Joint Psychological Warfare Committee to prepare a study and submit their recommendations to the Joint Chiefs of Staff on the functions of the Office of Strategic Services.

2. The study should include recommendations pertaining to:

a. Schools operated by the O.S.S. with reference to type of training, the type of individual to be trained, whether or not they should be trained to operate as individual saboteurs or guerrilla warfare units or both, and the method of allocating graduates from these schools.

b. The extent to which the Army and Navy should furnish instructor personnel for these schools.

c. The control of operations of saboteurs and guerrilla units with particular reference as to whether they should be under direct control of theater commanders or operate as separate agencies. This should also include recommendations as to how saboteurs and guerrilla units should be controlled when operating outside a theater of operations.

d. The necessity for liaison officers from the O.S.S. on the staffs of theater commanders of United States Forces and on the staffs of foreign commanders.

e. Any other matters deemed pertinent in the opinion of the committee.

/S/ G. W. Marshall
Chief of Staff

102 Millard P. Goodfellow, 69085

Joint Chiefs of Staff

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Joint Chiefs of Staff

~~SECRET~~

J.P.W.C. 26 COPY NO. 1

August 4, 1942

JOINT PSYCHOLOGICAL WARFARE COMMITTEE

FOOD FOR GREECE AND JUGOSLAVIA

Note by the Secretary

The enclosure, a recommendation from the Joint Psychological Warfare Committee on the above subject, is presented for consideration by the Joint U.S. Staff Planners.

Lt. Col. A. H. Onthank,
Secretary.

Approved for Release
2003/02/01 HIA-GOODFELLOW-3-B-5-32-7

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ENCLOSURE

There are at CAIRO, EGYPT, 416 cases of concentrated foodstuffs for delivery to the Greeks and Jugoslavs, sent there by the O.S.S. as a result of a commitment of the President to representatives of those two countries. Each container bears a message from the President to those peoples.

GENERAL BRERETON has stated that he can make five flights late in August to transport this material to its proposed destination.

A request has since been received from RT. HON. RICHARD G. CASEY, British Minister of State for the Middle East, proposing that this food be released for movement to MALTA where it is badly needed. The proposal also stated that Jugoslav morale is now high and that an equivalent amount would be sent there in the Fall.

The Joint Psychological Warfare Committee agrees that it is desirable to refuse the proposal of RT. HON. RICHARD G. CASEY and to transport the food to its original destination. It recommends:

> That the Joint Chiefs of Staff direct the Office of Strategic Services to refuse the proposal of RT. HON. RICHARD G. CASEY that the 416 cases of foodstuffs now at CAIRO be sent to MALTA.

6.2 Millard P. Goodfellow, 69085

Joint Chiefs of Staff

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PROPOSED DIRECTIVE TO C. IN C., MIDDLE EAST COMMAND

1. If the basic plan is approved, it is recommended that the Combined Chiefs of Staff request the British War Ministry to instruct the Commander-in-Chief, Middle East Command, to the following import:

> "You are requested to cooperate with U.S. representative of Coordinator of Information at CAIRO in execution of plan for subversive activities in BALKANS through JUGOSLAVS. This includes making available such equipment as is requested, with later replacement. Details will be transmitted to you by U. S. representative of C.O.I. at CAIRO."

Approved for Release 2003/02/01 HIA-GOODFELLOW-3-B-5-33-6

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Joint Chiefs of staff
Psychological warfare
Committee Directives

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J.P.W.C. 21/2 COPY NO. 1

July 24, 1942

JOINT PSYCHOLOGICAL WARFARE COMMITTEE

FUNCTIONS OF THE OFFICE OF STRATEGIC SERVICES

Note by the Secretary

The enclosure represents a draft of reply to be made by this Committee to the directive of the Chief of Staff, USA, contained in J.P.W.C. 21/D. It is forwarded with concurrence of the J.P.W. Subcommittee.

A. H. Onthank,
Secretary.

Approved for Release 2003/02/01 HIA-GOODFELLOW-3-B-5-25-5

02 Millard P. Goodfellow, 69085

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Joint Chiefs of Staff
Psychological Warfare
Committee Directives

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ENCLOSURE

FUNCTIONS OF THE OFFICE OF STRATEGIC SERVICES

1. Pursuant to the directive from the Chief of Staff, United States Army, dated July 14, 1942 the J.P.W. Subcommittee has investigated the subjects listed therein and makes the following report.

a. SCHOOLS OPERATED BY THE O.S.S.

(1) Type of Training. The Subcommittee has questioned the O.S.S. officers in charge of the training and has observed the operation of one camp, including the work given in the Preliminary and Basic Schools. It has compared this training with accounts of the British training and with a report on the training in Germany which was given to the saboteurs now on trial before the Military Commission. From these reports and this observance the Subcommittee is led to believe that the type of training being given is suitable either for saboteurs or guerrillas.

(2) Type of Individual to be Trained. Statements have been received from the O.S.S. officials who are recruiting the individuals to be trained. It appears that the personnel is recruited from foreign nationals in the British Army and in the United States Army and Navy as well as by a recruiting system established by the O.S.S. in this country. Adequate precaution appears to be taken as to security. Consequently, the Subcommittee has no adverse criticism on this subject.

(3) Training as Individual Saboteurs or Guerrilla Warfare Units or Both. Statements have been received as to the desired uses of both individual saboteurs

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and guerrilla warfare units. It is apparent that the services of these two agencies are complementary to each other, and that both can be used under the direction of theater commanders to good advantage, either as advance agents or as demolition parties at the start of an offensive. The Subcommittee believes that training in both types of subversive warfare is desirable.

(4) Method of allocating graduates from Schools. Individual saboteurs have already been sent to a number of areas, with the consent or at the request of theater commanders. It is planned to allocate militarized guerrilla units to theaters of operation to implement basic directives from the Joint Chiefs of Staff or in accordance with requests from theater commanders, and to have these units operate solely under their direction.

b. ARMY AND NAVY INSTRUCTOR PERSONNEL FOR SCHOOLS.

The type of training given makes it apparent that Army and Navy personnel are needed for instructional purposes, both in the military field and in the technical field. Satisfaction of the recent request for 416 more Army grades and ratings will meet the immediate emergency, but especially if the training of guerrilla units is started, another one hundred Army and Navy instructors would be needed, dependent upon the exigencies of the demand.

c. CONTROL OF SUBVERSIVE OPERATIONS.

(1) Control by Theater Commanders. Complete assurance is given by O.S.S. officials that the operations of saboteurs and guerrilla units will be under the full control of theater commanders. They will not operate as separate agencies without such control. This same control will be exercised by task force commanders or independent area commanders to whom sabotage or guerrilla units are assigned.

10.2 Millard P. Goodfellow, 69085

2024 RELEASE OF RECORDS

Joint Chiefs of Staff
Psychological Warfare
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(2) In Areas Outside a Theater of Operations. The Subcommittee recommends and the O.S.S. has agreed that the control of operations of saboteurs and guerrilla units shall be under the direct control of the theater Commander when the theater is commanded by an American Officer. When the theater Commander is an officer of another nation the possible operations of American saboteur or guerrilla units shall be controlled by the U. S. Army or Navy representative within the area, who will direct such operations in accordance with the instructions of the foreign theater commander. In case no theater has been established in the area involved, the control shall be exercised by the U. S. Army or Navy head of the U. S. Mission, Embassy Staff, or other military or naval organization within or in proximity to the area involved. When no sabotage or guerrilla operations are being conducted in a theater, either under direct U. S. or indirect foreign control, these units shall be under administrative control of the O.S.S.

d. LIAISON OFFICERS.

(1) United States Theaters. The arrangement for liaison in the theaters in which the O.S.S. is now operating, Chungking and London, is for the O.S.S. unit Commander to be a member of the Staff of the Theater Commander thus effectuating both control and liaison.

(2) Foreign Theaters. The arrangement presently operative in London is recommended in foreign theaters. This consists of the O.S.S. commanding Officer acting on the staff of the Senior U. S. officer in that area, whether he be a military commander, a mission commander or a military officer of an Embassy Staff. The O.S.S. Commanding Officer will have on his staff a

10:2 Millard P. Goodfellow, 69085

Joint Chiefs of staff
Psychological Warfare
Committee Directives

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liaison officer who will maintain contact with the subversive operations officer on the foreign commander's staff.

2. RECOMMENDATION.

THE SUBCOMMITTEE:-

Recommends:

a. That the present system of operating the O.S.S. schools for training saboteurs and guerrilla units be continued, with such necessary changes as will meet progressive standards; that training be given for both saboteurs and militarized guerrilla units and that the method of allocating graduates, viz., assignment by direction of the Joint Chiefs of Staff or at the request of theater commanders, remain in force.

b. That the Army and Navy furnish instructor personnel for these schools in the numbers needed, with an immediate additional limitation totaling one hundred.

c. That control of operations of saboteurs and guerrilla units remain under direct control of U. S. theater commanders or U. S. independent area commanders. When operating outside a theater of operations control will be exercised by the senior United States military officer present, or in nearest proximity.

d. That U. S. liaison officers be authorized between the O.S.S. unit commander who is on the staff of a U. S. Theater Commander and the officer with similar functions on the staff of a foreign commander.

Millard P. Goodfellow, 69085

Joint Chiefs of Staff
Psychological Warfare
Committee Directives

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J.P.W.C. 21/2/3d Draft. COPY NO. 1

August 4, 1942

JOINT PSYCHOLOGICAL WARFARE COMMITTEE

FUNCTIONS OF THE OFFICE OF STRATEGIC SERVICES - ORGANIZED SABOTAGE AND GUERILLA WARFARE

Note by the Secretary

The enclosure is a copy of the report on this subject submitted to the Joint Staff Planners. It is transmitted for information and record.

Lt. Col. A. H. Onthank,
Secretary.

Approved for Release
2003/02/01 HIA-GOODFELLOW-3-B-5-26-4

Joint Chiefs of staff
Psychological warfare
Committee Directives

~~S E C R E T~~

E N C L O S U R E

FUNCTIONS OF THE OFFICE OF STRATEGIC SERVICES - ORGANIZED SABOTAGE AND GUERILLA WARFARE

1. Pursuant to the directive from the Chief of Staff, United States Army, dated July 14, 1942 (JPWC 21/D) the J.P.W.C. has investigated the subjects listed therein and makes the following report:

A. NATURE OF OPERATIONS AND TRAINING.

(1) Organized Sabotage and Guerilla Warfare.

(a) Organized Sabotage. Conduct of organized sabotage in areas occupied by the enemy has become an important if not an essential mode of warfare.

Usually a representative, called an organizer (either a native or a person knowing the language of the country into which he is sent, and trained in the use of radio) enters a designated area to do, among other things, the following:

(i) To organize and to incite to action native groups in enemy occupied territory.

(ii) To arrange for the entry of arms and equipment for these groups.

(iii) To distribute seditious pamphlets.

(iv) To give instruction in the character and use of demolition material.

(v) To direct, supervise or to conduct sabotage activities.

(vi) To set up "reception committees" to meet and to aid our armed forces.

All this is done as a means of preparing an area

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for offensive operations by our armed forces. Instruction in this method of warfare has been undertaken by O.S.S. and in certain areas (either alone or in conjunction with the British) operations are now being carried on.

(b) Guerilla Warfare. Guerilla units should be made up in whole or in part of individuals of foreign birth or foreign descent who are already in the armed forces and have had at least three months training. These units, composed of personnel of tested loyalty to the United States, should be organized into language guerilla groups, and should be available to theater commanders conducting operations in countries to which such groups are native. It is conceived that these units, trained and conditioned for such service, could be employed by the theater commander,

(i) Either by being part of his invading wave, or

(ii) By being placed behind the enemy lines through parachute or glider to join up with the "reception committees" already organized among the native population.

These guerilla groups, centralized and specially trained with full advantage taken of their knowledge of the language and acquaintance with the various countries, and assigned as needed to various theater commanders, could be made an effective auxiliary force.

(2) Type of Training.

(a) Organized Sabotage. As carried on by

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Joint Chiefs of Staff Psychological Warfare Committee Directives

O.S.S. saboteur candidates are put through a seven-week course which embraces preliminary, basic and advanced training, in addition to parachute and marine training. Special courses for certain type operations, such as industrial, railroad and communications sabotage are also given. The subjects of instruction for these courses have been planned in advance and are given by officers who themselves have been through schools of instruction in these subjects. The J.P.W. Subcommittee has questioned the O.S.S. officers in charge of the training, and certain members of that Subcommittee have observed the operations of one camp, including the work given in the preliminary and basic schedules. It has compared this training with the accounts of British training and with the report of the training in Germany given to the saboteurs now on trial before the Military Commission. From these reports and this observance, it is believed that the type of training being given is suitable for saboteurs and for the "organizers" of saboteurs.

(b) Guerilla Warfare. It is proposed that the training of guerilla units will include training in demolition and in the preparation of demolition material. Emphasis will be placed upon physical conditioning. Attention will be given to scouting and patrolling, to instruction in the infantry weapons and, since the guerilla company is completely free of administrative and supply units, it will be trained to fend for itself and live off the country.

62 Millard P. Goodfellow, 69085

2024 RELEASE OF RECORDS

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(3) Type of Individual to be Trained.

(a) Organized Sabotage. Individuals have been recruited by the O.S.S. from men sent by the Army or Navy, from foreigners who have been living in this country and also from members of Allied armies in England recruited by the British S.O.E.

(b) Guerilla Warfare. Personnel for guerilla units is to be recruited from foreign nationals in the United States Army who volunteer for service and who meet the necessary physical and mental requirements for such work.

(4) Training as Individual Saboteurs or Guerilla Warfare Units or Both.

Statements have been received as to the desired use of both individual saboteurs and guerilla warfare units. It is apparent that the services of these two agencies are complementary to each other, and that both can be used under the direction of theater commanders to good advantage, saboteurs as immediate and continued agents of attrition, and guerilla units behind enemy lines on special missions assigned by the theater commander to synchronize with his offensive or with the first attacking waves. The J.P.W.C. believes that training by the O.S.S. in both types of subversive warfare is desirable.

(5) Method of Allocating Graduates from Schools.

Officers experienced in sabotage training have already been sent to several areas, with the consent or at the request of theater commanders. It is planned to allocate militarized guerilla units to theaters of operation to implement basic directives from the Joint

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Chiefs of Staff or in accordance with requests from theater commanders, and to have these units operate solely under the direction of such commanders.

To insure timely provision of appropriate guerilla units for projected operations, the Operations Division, W.D.G.S., and the Office of the Chief of Naval Operations should submit requests through the J.P.W.C. indicating their requirements.

B. ARMY AND NAVY INSTRUCTOR PERSONNEL FOR SCHOOLS.

The type of training given makes it apparent that Army and Navy personnel are needed for instructional purposes both in the military field and in the technical field. Approval of the recent request for 416 more Army grades and ratings will meet the immediate emergency, but should the organization of militarized guerilla units be authorized, additional increments of Army and Navy instructors will be needed, dependent upon the exigencies of the demand.

C. CONTROL OF SUBVERSIVE OPERATIONS.

(1) Control by Theater Commanders.

Operations of saboteurs or of guerilla units will be under the direct control of the theater commander when the theater is commanded by an American officer. The same control will be exercised by task force commanders or independent area commanders to whom saboteurs or guerilla units are assigned. Saboteurs and guerilla units will not operate as separate agencies outside of such control.

When the theater commander is an officer of another nation, the possible operations of American saboteurs or guerilla units will be controlled by the U. S. Army or Navy head of the U. S. Mission or other military or naval organization within or in proximity to the area involved.

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(2) In Areas Outside a Theater of Operations.

When operating outside a theater of operations control over saboteurs and guerilla units will be exercised by the Office of Strategic Services, subject to the approval of the Joint Chiefs of Staff.

D. LIAISON.

(1) United States Theaters.

The arrangements for liaison in the theaters in which the O.S.S. is now operating, Chungking and London, is for the O.S.S. chief representative to be a member of the Staff of the theater commander, thus effectuating both control and liaison.

(2) Foreign Theaters.

The arrangement presently operative in London is recommended in foreign theaters. This consists of the O.S.S. chief representative acting on the Staff of the Senior U. S. officer in that area, whether he be a military commander or a mission commander or a military officer of the Embassy Staff. The O.S.S. chief representative will have on his staff a liaison officer who will maintain contact with the subversive operations officer on the foreign commander's staff.

2. RECOMMENDATIONS.

A. That the Joint Chiefs of Staff accept in principle the functions of the Office of Strategic Services as indicated herein, subject to further study to be made by the Joint Psychological Warfare Committee as to training, type of men used and organization, with appropriate recommendations to the Joint Chiefs of Staff.

B. That in the meantime the present system of the O.S.S. in the training and use of saboteurs be continued, with such necessary changes as will meet progressive standards; and that the method of allocating saboteurs, viz., assignment

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by direction of the Joint Chiefs of Staff or at the request of theater commanders, remain in force.

C. That decisions as to establishment, organization, training and use of guerilla units await the study and report recommended in par. 2-a, above.

D. To insure timely provision of appropriate guerilla units for projected operations, the Operations Division, W.D.G.S., and the Office of the Chief of Naval Operations should submit requests through the J.P.W.C. indicating their requirements.

E. That the Army and Navy furnish instructor personnel for these schools in the numbers needed, in accordance with tables of organization to be submitted for approval later.

F. That control of operations of saboteurs and guerilla units remain under direct control of U. S. theater commanders or U. S. independent area commanders. When operating outside a theater of operations control will be exercised by the O.S.S. subject to approval of the Joint Chiefs of Staff.

G. The chief representative of the O.S.S. on the Staff of a U. S. Theater Commander will be the liaison means with similar officers on the staffs of foreign commanders.

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J.P.S. 35/5

JULY 28, 1942

COPY NO. 27

JOINT U.S. STAFF PLANNERS

PROPOSED DIRECTIVE FOR OPERATION OF THE OFFICE OF STRATEGIC SERVICES

Previous references: (a) J.P.S. 35/2/D.
(b) J.P.S. 24th Mtg., Item 4.

Note by the Secretaries

1. The enclosure, prepared by Brigadier General A.C. Wedemeyer, U.S.A., and Captain B.J. Rodgers, U.S.N., incident to reference (b) above, is presented for consideration by the Joint U.S. Staff Planners.

R.L. VITTRUP,
J.E. REID,
Joint Secretariat.

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ENCLOSURE

PROPOSED DIRECTIVE FOR OPERATION OF THE OFFICE OF STRATEGIC SERVICES

1. So much of this directive to the Office of Strategic Services as is in conflict with J.C.S. 67 and J.C.S. 68 will supersede those papers.

2. The normal channel of communication from the Office of Strategic Services to military or other government or foreign agencies will be through the Joint Psychological Warfare Committee, except on purely intelligence matters, when it will be through the Joint U.S. Intelligence Committee.

3. All plans for projects to be undertaken by the Office of Strategic Services will be submitted to the Joint U.S. Chiefs of Staff through the Joint Psychological Warfare Committee for approval. The Joint Psychological Warfare Committee will refer such papers as it deems necessary to the Joint U.S. Staff Planners prior to submission to the Joint U.S. Chiefs of Staff. The Joint Psychological Warfare Committee will take final action on ~~all~~ such internal administrative plans pertaining to the Office of Strategic Services which do not involve military or naval personnel or military or naval equipment.

4. No commitments will be made to foreign governments or agencies on special plans or projects prior to approval of such plans or projects by the Joint U.S. Chiefs of Staff.

5. Continuous direct liaison will be maintained by the Office of Strategic Services with military or other government agencies involved in the execution of approved plans or projects.

6. A monthly report of the status of all current projects will be circulated by the Director, Office of Strategic Services, to the Joint U.S. Chiefs of Staff.

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Stanford, California 94305-6003 USA

NOTE PAPER

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OFFICE OF STRATEGIC SERVICES

July 31, 1942.

MEMORANDUM TO ARMY AND NAVY MUNITIONS BOARD

SUBJECT: Priorities

1. The Office of Strategic Services, acting under the jurisdiction of the Joint Chiefs of Staff, is engaged in collecting and analysing such strategic information as may be required by the United States Joint Chiefs of Staff. This application is not intended to cover the requirements of Secret Operations, which requirements will be covered in a separate application to the Army and Navy Munitions Board.

2. For the operations of the Office of Strategic Services, with the exception above noted, there will be required such articles as safes, maps, reproducing equipment, photostatic paper, and general supplies and office equipment.

3. The Office of Strategic Services urgently needs these supplies for the carrying out of its general program, and it is requested that the Army and Navy Munitions Board grant to the Office of Strategic Services the power to assign its own priorities, up to and including A-1-a, where necessary, in order to effectively put this part of its program into operation. It is further requested that where a priority rating higher than A-1-a is required, the Army and Navy Munitions Board will, upon proper application to it made by this Office, expedite the consideration of such higher priority.

It is understood that under this application the Office of Strategic Services will issue no priorities on critical material until it shall have communicated the information relating to the issuance of such priorities to the Army and Navy Munitions Board.

William J. Donovan
Director

CONCURRENCE:

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NOTE PAPER

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August 4, 1942.

FIRST ENDORSEMENT

From: Joint U.S. Chiefs of Staff.
To: Priorities Division, Army and Navy Munitions Board.

Subject: Priorities, Office of Strategic Services.

Enclosure: Director Office of Strategic Services memorandum to Army and Navy Munitions Board of July 31, 1942.

1. The Office of Strategic Services acts under the jurisdiction of the Joint Chiefs of Staff by virtue of a directive of the Commander-in-Chief dated June 13, 1942. The operations of this office are of a secret nature and may be of the highest military urgency.

2. It is requested that the Army and Navy Munitions Board grant military preference ratings up to and including AA-1 to items of special equipment needed by the Office of Strategic Services, other than items which can be obtained through usual Army procurement services, provided proper applications are presented which will show the military urgency applying to such items.

By direction of the Joint U. S. Chiefs of Staff:

W. B. SMITH,
Brigadier General, U. S. Army,
Secretary.

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J.P.W.C. 21st Meeting

COPY NO. 1

JOINT PSYCHOLOGICAL WARFARE COMMITTEE

MINUTES of Meeting Held in Room 234, The Combined Chiefs of Staff Building, on Monday, August 3, 1942 at 1430.

PRESENT:

Hon. W. J. Donovan

Brig. Gen. H. Kroner

Brig. Gen. A. C. Wedemeyer

Capt. H. C. Train, USN

Capt. B. J. Rodgers, USN

ALSO PRESENT

Colonel P. G. Black

Colonel E. J. Rogers, Jr.

Maj. J. K. Woolnough

Capt. A. V. Pickhardt, USN

Lt. Col. A. H. Onthank
Secretary.

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1. FUNCTIONS OF THE OFFICE OF STRATEGIC SERVICES.
(Ref. - J.P.W.C. 21/D; 21/1; 21/2/2d Draft)

Answering a question by GENERAL KRONER, COLONEL DONOVAN explained that liaison with the British and control in British theaters of operation have been established by an agreement made with the British Subversive Operations Executive. This will later come before the Joint Chiefs of Staff for approval.

GENERAL WEDEMEYER declared his willingness to accept all the recommendations except those regarding guerilla units, and with a further proviso that a study of O.S.S. training, type of men and organization be made by J.P.W.C. for report to the Joint Chiefs of Staff. GENERAL KRONER shared that opinion.

After changes in drafting had been accepted,

THE COMMITTEE:-

a. Agreed to insert in the report the general proviso suggested by GENERAL WEDEMEYER;

b. Accepted the report as corrected and amended;

c. Directed the Secretary to forward the report as accepted to the Joint Staff Planners.

2. GUARANTEE OF PENSIONS OF FRENCH FORCES IN AFRICA.
(Ref. - J.P.W.C. 24)

The danger of this plan being urged by governments of other occupied countries, if adopted for the French, was pointed out by GENERAL WEDEMEYER, as well as the possibility of adverse German propaganda.

CAPTAIN PICKHARDT said that ADMIRAL LEAHY had proposed this plan over a year ago.

It was further noted that the plan would cost about $40,000,000 a year and that the U. S. is custodian for the French Government of about $500,000,000 in gold, which could probably be applied to the costs of this plan.

THE COMMITTEE:-

Requested that the O.S.S. study this proposal further and submit a plan.

3. ABD-AL-KARIM
(Ref. - J.P.W.C. 25)

COLONEL DONOVAN raised a number of questions regarding this project on which further information appeared to be necessary, and which he believed could be obtained through the British and the Free French.

GENERAL KRONER pointed out the far reaching effects that action on this project might have, especially the possibility of a Christian-Moslem war.

THE COMMITTEE:-

Requested that the O.S.S. obtain additional information and give the project further study.

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4. **PLAN FOR SYRIA.**
(Ref. - J.P.W.C. 20th Meeting, Item #4)

COLONEL DONOVAN reported that the Subcommittee had had a conference with MR. MOWRER of the O.W.I., but that he had not been prepared to report what instructions were to be given to the O.W.I. representatives going to SYRIA.

THE COMMITTEE:-

Took note that a further report will be made on this subject at its next meeting.

5. **FOOD FOR GREECE AND JUGOSLAVIA.**

COLONEL DONOVAN reported that there are 416 cases of concentrated foods at CAIRO which had been sent there by the O.S.S. pursuant to a commitment made by the President to Greek and Jugoslav representatives. Each container has a label with a message from the President which adds to the psychological value of the shipment.

RT. HON. RICHARD G. CASEY, British Minister of State for the MIDDLE EAST has proposed by cable that these supplies be sent to MALTA. He stated that JUGOSLAV morale is now high and that the food could be replaced in the Fall.

COLONEL DONOVAN stated that the Greeks and Jugoslavs have resented the diversion of food sent to them, and further that he believes the original plan represents better strategic use of the material.

After discussion,

THE COMMITTEE:-

Agreed to recommend to The Joint Chiefs of Staff to direct the O.S.S. to refuse the proposal of MR. CASEY.

6. **O.S.S. PHOTOGRAPHIC UNIT FOR ENGLAND.**

GENERAL WEDEMEYER requested information regarding a letter from O.S.S. to GENERAL HANDY pertaining to a photographic mission which it desired to send to ENGLAND.

COLONEL DONOVAN explained that a unit of 43 photographers is to be sent to meet a request of LORD LOUIS MOUNTBATTEN for certain special missions, and that he had discussed the matter with GENERAL MARSHALL. He was satisfied to put the group under the direction of GENERAL EISENHOWER and let the British get what use of it they could.

THE COMMITTEE:-

Agreed to recommend to the Joint Chiefs of Staff that the O.S.S. photographic unit operate under the control of the U. S. Commanding General, European Theater.

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7. COORDINATION WITH THEATER COMMANDERS.

GENERAL WEDEMEYER requested information as to what steps can be taken by psychological warfare agencies, e. g., O.S.S. and O.W.I., to learn from theater commanders what may be needed, to inform them of potentials, and to coordinate operations.

COLONEL DONOVAN described the organization of the small-scale O.S.S. which he is providing in London, to be put at the disposal of the theater commander, and the arrangements for other theaters such as SYRIA.

THE COMMITTEE:-

Took note that any additional steps to coordinate operations in London should wait for the report of COLONEL EDDY'S present conferences there with the Joint Planners.

8. TRADE AGREEMENT FOR FRENCH WEST AFRICA.

COLONEL DONOVAN reported that representatives of other government agencies had met with the Subcommittee and it is expected that there will be a plan to lay before this Committee in the near future.

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